

Message Text

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47

ORIGIN NEA-06

INFO OCT-01 SS-14 ISO-00 PM-03 H-01 NSC-05 NSCE-00 CIAE-00

INR-05 DODE-00 EB-03 SP-02 L-01 /041 R

DRAFTED BY NEA/PAB:RAPECK/MW

APPROVED BY NEA - MR. DUBS

NEA/PAB:PDCONSTABLE

PM/SAS:DJJAMES (DRAFT)

NEA/IRN:BMORTON (DRAFT)

H:ASCHNEE (DRAFT)

NEA:SSOBER (DRAFT)

----- 069458

R 081914Z MAY 75

FM SECSTATE WASHDC

TO AMEMBASSY ISLAMABAD

INFO AMEMBASSY NEW DELHI

AMEMBASSY TEHRAN

C O N F I D E N T I A L STATE 107480

LIMDIS

E.O. 11652: GDS

TAGS: MASS, PK, IR, US

SUBJECT: BHUTTO INTEREST IN THIRD COUNTRY TRANSFERS

REF: ISLAMABAD 9968

FOR AMBASSADOR FROM DUBS

1. WE THINK YOU TOOK THE RIGHT TACK WITH BHUTTO IN CAUTION-
ING THAT THIRD COUNTRY TRANSFER ROUTE THROUGH IRAN MIGHT
RAISE MORE PROBLEMS WITH CONGRESS THAN DIRECT U.S. SALES
OF MILITARY EQUIPMENT TO PAKISTAN. BHUTTO'S INTEREST IN
"QUIET SUPPLY" THROUGH IRAN IS PRECLUDED BY PRESENT LEGIS-
LATION. RECENT AMENDMENTS TO THE FAA REQUIRE THAT USG
NOTIFY CONGRESS IN ADVANCE, RPT IN ADVANCE, BEFORE APPROV-
ING TRANSFERS OF EQUIPMENT FROM ORIGINAL RECIPIENTS TO A
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THIRD COUNTRY. IN CONTRAST, DIRECT SALES ARE SUBJECT TO
ADVANCE SCRUTINY BY CONGRESS ONLY WHEN TRANSACTIONS EXCEED
DOLS 25 MILLION.

2. IN ADDITION, IT IS OUR IMPRESSION THAT CONGRESS TENDS TO VIEW THIRD-COUNTRY TRANSFER CASES WITH CONSIDERABLY MORE SUSPICION THAN DIRECT SALES PRECISELY BECAUSE, AS YOU POINTED OUT, IT HAS THE APPEARANCE OF A SUBTERFUGE. THIS WOULD PARTICULARLY BE TRUE SHOULD NEW OR RELATIVELY NEW EQUIPMENT BE INVOLVED. MOREOVER, IT WOULD, OF COURSE BE

IMPOSSIBLE TO KEEP SUCH TRANSFERS "QUIET". BHUTTO WILL UNDERSTAND THAT SUCH A COURSE WOULD UNQUESTIONABLY RAISE HACKLES IN CONGRESS AND ERODE THE SUPPORT HE HAS NURTURED THERE.

3. SUGGEST YOU SEEK APPROPRIATE OPPORTUNITY TO MAKE THESE ADDITIONAL POINTS TO BHUTTO. WE APPRECIATE BHUTTO'S POLITICAL CONSIDERATIONS IN SEEKING TO STRENGTHEN HIS IRANIAN CONNECTION, BUT THE PURCHASE OF NEW EQUIPMENT THROUGH IRAN IS NOT A PRACTICAL WAY TO GO ABOUT IT BECAUSE OF OUR OWN LEGISLATIVE REQUIREMENTS. KISSINGER

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Margaret P. Grafeld
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